

SENATE JOURNAL
Seventy-fifth General Assembly
STATE OF COLORADO
First Extraordinary Session

1st Legislative Day Thursday, August 21, 2025

- Prayer By Senator Mullica.
- Call to Order The hour of 10:00 a.m. having arrived, the Senate of the First Extraordinary Session of the 75th General Assembly of the State of Colorado, pursuant to law, was called to order by President James Rashad Coleman Sr.
- Roll Call Present--35
Remote--1, Exum
- Quorum The President announced a quorum present.
- Pledge By Senator Zamora Wilson.

MESSAGE FROM THE GOVERNOR

D 2025 009

EXECUTIVE ORDER

Call for the First Extraordinary Session
of the Seventy-Fifth General Assembly
and Directing a Statewide Hiring Freeze

Pursuant to the authority vested in the Governor of the State of Colorado and, in particular, pursuant to Article IV, Section 2 and Article IV, Section 9 of the Colorado Constitution, and as recognized in Article V, Section 7, I, Jared Polis, Governor of the State of Colorado, hereby find that the following extraordinary occasions exist to convene the Seventy Fifth General Assembly to meet in special session, and to take other actions including a hiring freeze, to address the fiscal crisis caused by recent federal action.

I. Background

On July 4, 2025, President of the United States Donald Trump signed H.R. 1 into law through the reconciliation process. H.R. 1 will cause an immediate and significant negative impact to State revenue – reducing State revenue by over \$1.2 billion in the current Fiscal Year, and by approximately \$700 million in Fiscal Year 2027 and Fiscal Year 2028.

While the General Assembly passed and I signed a balanced budget on April 28, 2025 for Fiscal Year 2026, because of federal tax changes for the current year that were subsequently passed by Congress but retroactively applied, the State budget is no longer balanced for the current year, no longer has a surplus under the Taxpayer’s Bill of Rights (TABOR), and in fact faces a significant shortfall. The Office of State Planning and Budgeting (OSPB) projects the deficit for the current fiscal year to be \$783 million. Changes to State law are needed immediately to ensure the State’s financial solvency and to re-balance the State budget in order to protect basic services that Coloradans rely on, including education, transportation, health care, and public safety.

The loss of revenue to the State of Colorado is largely due to increased tax deductions for corporations; OSPB estimates 70% of the revenue loss is from corporate tax cuts. Colorado’s revenues are linked to federal tax policy changes more than most states due to Colorado’s use of Federal Taxable Income and a characteristic known as “rolling conformity,” which means that federal tax changes are automatically adopted into the State’s tax code.

H.R. 1 also imposes increased expenses on the State, largely by shifting costs from the federal government to Colorado. Programs most impacted include the Supplemental Nutrition Assistance Program (SNAP) and Medicaid, due to Provider Fee reductions, newly-imposed work requirements, and additional requirements imposed on State and local governments to redetermine eligibility for Medicaid recipients more frequently. These expenses are anticipated to be between \$50-\$100 million in Fiscal Year 2027 and grow to nearly \$1 billion by 2032. When accounting for the loss in federal funds due to H.R. 1’s changes to Medicaid and SNAP, the impact on Colorado could total more than \$3 billion.

State government must take a holistic view of costs and revenue impacts to the State from H.R. 1. As a result, the Governor’s Office looked to tax expenditures which are demonstrably ineffective, uncommon among other states, are not meeting their legislative intent, have a low return on investment, or do not align with the pro-growth goals of Colorado tax policy. I am calling this extraordinary session to ask the Colorado General Assembly to take immediate and needed TABOR-compliant action in a number of crucial areas to address the financial challenges the State is facing due to H.R. 1, re-balance the State’s budget to ensure proper financial management, and preserve, as much as possible, critical State services and benefits for Coloradans. I am also asking the General Assembly to take action related to preserving access to health services, tackling the growing cost of private health insurance on the individual market, and addressing the impending and costly implementation of artificial intelligence (AI) legislation.

At the same time as we ask the General Assembly to act, I am also ordering State agencies to take immediate action to reduce costs. This Executive Order directs State agencies to implement a hiring freeze, effective August 27, 2025, and extending through December 31, 2025.

This call for an extraordinary session of the General Assembly does not prescribe the specific form that the legislation should take; however, as required by Article IV, Section 9 and Article V, Section 7 of the Colorado Constitution, the business to be transacted at this special session shall be limited to the matters stated in Section III of this Executive Order.

II. Purpose and Need

H.R. 1’s immediate impact on Colorado’s budget and ability to provide essential government services is severe. The State faces an immediate, dire budget shortfall that must be addressed as soon as possible to avoid even more severe actions in the future. I urge the General Assembly to consider and pass legislation that honors the difficult budget balancing work that occurred last session and makes needed policy and programmatic changes to preserve funding for several of Colorado’s most critical services while meeting our constitutional obligation to balance our State budget.

Current statute addresses the impacts when the State is facing a significant revenue shortfall; it delineates that if the State would use more than half of the reserve, the Governor must submit a plan to keep the State from using more of the reserve. Historically, the reserve was 4%. Over the past 14 years, the General Assembly has recognized the need for a stronger reserve to protect critical State services during an economic downturn. The reserve currently sits at 15%, but the statute has not been updated, meaning that the State would need to spend \$1.22 billion to meet the current threshold. OSPB anticipates a 50% likelihood of a recession in the coming year. Joint Budget Committee staff estimates that in the face of a moderate recession, the State would need an 18% reserve to weather the storm for two years. The General Assembly must take action to ensure the statute reflects the changing reserve and ensure that the State remains fiscally solvent in the face of a potential recession.

H.R. 1 makes significant changes to the structure and funding of SNAP. SNAP provides needed benefits to Colorado’s most vulnerable populations and a significant economic impact to the State as a whole. It provides benefits to low-income families to supplement their grocery budget so they can afford nutritious food for their health and well-being. SNAP is distributed to participants in Colorado through the Electronic Benefits Transfer (EBT) system, which sends money to benefit cards that participants can use for SNAP-approved groceries at participating retailers. Prior to the passage of H.R. 1, over \$120 million in SNAP benefits provided to Coloradans each month were 100% federally funded. In addition, the federal government covered 50% of Colorado’s administrative costs for SNAP.

With the changes to SNAP in H.R. 1, the federal administrative cost-sharing match will be reduced from 50% to 25%, creating a budget impact of nearly \$50 million annually. Additionally, beginning in October 2025, the federal government will begin a one-year measurement period to calculate Colorado’s Payment Error Rate. This Payment Error Rate will be used to determine the State’s share of funds that must be contributed to SNAP, meaning the federal government will likely no longer fund 100% of Colorado’s SNAP benefits. The General Assembly must take immediate action during this extraordinary session to find avenues to continue funding this crucial program that helps low-income families afford groceries.

H.R. 1 negatively impacts health care as well. The targeted cuts to Medicaid will create more health care deserts in rural Colorado and raise insurance rates for everyone. H.R. 1 prohibits a federal match for services delivered to I.R.C. § 501(c)(3) nonprofit organizations that are classified as essential community providers that are primarily engaged in family planning services, reproductive health, and related medical care; provide for abortions beyond Hyde Amendment exceptions; and received more than \$800,000 in Medicaid payments in 2023. Coloradans who depend on these essential community providers, not only for reproductive health care but also to receive cost-saving preventative care and cancer screenings, will lose critical access to health care services. At the state level, we can amend State statutes to ensure Medicaid beneficiaries can continue to access care at these essential community providers. This is an immediate need and a simple fix to ensure all Coloradans have access to affordable health care, despite the federal government picking and choosing which providers can receive Medicaid payments for high-quality covered services.

In addition, Congress’s failure to extend enhanced Health Insurance Premium Tax Credits, established by the American Rescue Plan Act of 2021 (ARPA) and extended by the Inflation Reduction Act of 2022 (IRA), in concert with the 2025 Marketplace Integrity and Affordability Final Rule and individual market changes set forth in H.R. 1, will have a significant impact on health insurance rates in Colorado’s individual health insurance market, as well as broader market impacts. July 2025 rate filings by insurance carriers with the Colorado Division of Insurance are, on average, 28% higher than 2025 rates with some requested rate increases on Colorado’s Western Slope of almost 40%. While the State cannot extend federal premium tax credits, we can add funds to Colorado’s Health Insurance Affordability Enterprise (HIAE) in order to mitigate the impact of these extraordinary individual health insurance requested rate increases on individuals and families across the State. Without this additional support, projected coverage losses will be devastating for families and the health care system.

As a result of H.R. 1, in addition to the areas outlined above, we must look at all cost burdens statewide and ensure our State agencies can continue to provide critical and necessary services to Coloradans. This moment requires the State to ensure efficiencies and reduce burdens wherever possible. SB24-205, “Consumer Protections for Artificial Intelligence,” rightly intended to focus on unwanted bias in certain AI-driven decision-making. Unfortunately, it has become increasingly clear that the application of SB24-205 inadvertently imposes high costs on the State, local governments, and covered businesses. Across State agencies, the estimated fiscal impact for implementation of SB24-205 is near \$5 million annually, which will otherwise require supplemental appropriations for this fiscal year due to the law’s February 1, 2026 effective date. I was pleased to work together with the sponsor and the Attorney General on a joint letter indicating our shared commitment to ensuring this AI law works for Colorado, but these changes haven’t happened yet and time is running short. Given the widespread agreement that changes need to be made and the short timeline between the start of session and the implementation date, I am asking the General Assembly to work toward solutions that reduce the fiscal and negative economic impact, and streamline the requirements of SB24-205 so that it meets the objectives of consumer protection and anti-discrimination while being simpler and less expensive to implement, and to consider providing additional time for implementation.

As the State faces budgetary pressures, it is my goal to continue to deliver critical services to Coloradans while implementing cost saving measures. In recognition of this Executive Order’s request to the General Assembly to act, I am also taking executive action by ordering State agencies and departments managed by Governor-appointed executives to reduce costs by implementing a hiring freeze, effective August 27, 2025, and extending through the end of this year.

III. Proclamation

I, Jared Polis, Governor of the State of Colorado, with this proclamation find extraordinary occasions exist to convene the Seventy-Fifth General Assembly of this State and summon the members of the Seventy-Fifth General Assembly to meet in Special Session at 10:00 AM on August 21, 2025, at the State Capitol, in the City and County of Denver, and designate the following specific subjects for consideration, appropriate legislative action, and funding:

A. Fiscal

- 1. Concerning changes to C.R.S. § 24-2-102 and 24-75-201.5 regarding revenue shortfalls and insufficient revenue.
- 2. Concerning allowing the State to sell tax credits, including insurance premium tax credits, to certain taxpayers.
- 3. Concerning extending decoupling through an add back of the qualified business income deduction in C.R.S. § 39-22-104.
- 4. Concerning adjustments and reductions to the Home Office and Regional Home Office Rate Reduction in C.R.S. § 10-3-209.
- 5. Concerning expanding the foreign listed jurisdictions in C.R.S. § 39-22-303 to ensure companies are paying appropriate taxes in Colorado.
- 6. Concerning adjustments and reductions to the Sales Tax Vendor Fees in C.R.S. § 39-26-105.
- 7. Concerning decoupling through an add back of the federal Foreign-Derived Intangible Income (FDII) deduction.

B. Health Care

- 1. Concerning amendments to ensure access to services delivered by providers banned by H.R. 1 from federal Medicaid financing; and amendments to C.R.S. § 25.5-5-329 to ensure availability of Medicaid services to eligible individuals.
- 2. Concerning adjustments to the Health Insurance Affordability Enterprise (HIAE) to facilitate a reduction in premium increases and avoid health insurance coverage loss for those in the individual market and those unable to purchase health insurance through Connect for Health Colorado.

C. Food Security

- 1. Concerning adjustments to the referred measures in HB25-1274 (Healthy School Meals for All Program) regarding the uses of the Healthy School Meals for All cash fund to include Supplemental Nutrition Assistance Program costs, and related statutory provisions.

D. Artificial Intelligence

- 1. Concerning adjustments and reductions to the fiscal and implementation impacts of SB24-205 on covered businesses and State and local governments.

IV. Directives

A. In order to implement further cost control measures required to stabilize the State budget, I hereby order that all State agencies and departments managed by Governor-appointed executives institute a hiring freeze.

B. Effective on August 27, 2025, I order State agencies to cease posting for new job opportunities with start dates in 2025, notwithstanding:

- 1. Positions that are fully funded through TABOR-exempt funding sources are excluded; and

2. The Governor's Office shall issue a directive outlining which positions will be exempt from this hiring freeze, including those necessary to ensure public safety and the safe and continuous operations of facilities in which people are in the care and custody of the State, and to implement changes to safety net programs required by H.R. 1.

C. Additionally, I urge all other elected officials in the executive branch to implement a hiring freeze in their agencies to ensure that State government fulfills its obligations to reduce costs in our control and to further reduce the need for more disruptive cost-saving measures that will impact Coloradans.

D. This Section IV shall take effect on August 27, 2025, and remain in effect until December 31, 2025, subject to the exemptions listed in Section IV.B, unless modified or rescinded by future Executive Order of the Governor.

GIVEN under my hand and the
Executive Seal of the State of
Colorado this sixth day of August, 2025 .
(signed)
Jared Polis
Governor

On motion of Majority Leader Rodriguez, and with unanimous consent of the Senate, the President appointed Senators Jodeh, Michaelson Jenet, and Pelton, R. as members of the Committee to Notify the House of Representatives that the Senate is organized and ready for business.

A majority of all members elected to the Senate having voted in the affirmative, the motion was **adopted**.

On motion of Majority Leader Rodriguez, and with unanimous consent of the Senate, the President appointed Senators Ball, Wallace, and Frizell as members of the Committee to Notify the Governor that the Senate is organized and ready for business.

A majority of all members elected to the Senate having voted in the affirmative, the motion was **adopted**.

Senate in recess. Senate reconvened.

COMMITTEE APPOINTMENTS

July 1, 2025

Ms. Natalie Castle
Executive Director, Legislative Council
200 E. Colfax, Rm 029
Denver, CO 80203

Dear Director Castle,

Please, be advised that I am appointing myself to fill the vacancy created by the resignation of Senator Paul Lundeen on the Senate Education Committee for the 75th General Assembly. This is effective immediately.

Respectfully,
(signed)
Cleave Simpson
Senate Minority Leader

cc: The Honorable James Coleman, President of the Senate
The Honorable Robert Rodriguez, Senate Majority Leader
The Honorable Julie McCluskie, Speaker of the House of Representatives

The Honorable Monica Duran, House Majority Leader
The Honorable Rose Pugliese, House Minority Leader
Ed DeCecco, Director of the Office of Legislative Legal Services
Esther van Mourik, Secretary of the Senate
Vanessa Reilly, Chief Clerk, House of Representatives
Rachel Kurtz-Phelan, Legislative Council Staff

August 19, 2025

Ms. Natalie Castle
Executive Director, Legislative Council
200 E. Colfax, Rm 029
Denver, CO 80203

Dear Director Castle,

Please, be advised that I am appointing Senator Lynda Zamora Wilson to the Senate State, Veterans, and Military Affairs Committee, and removing Senator Byron Pelton from said committee. This is effective immediately.

Respectfully,
(signed)
Cleave Simpson
Senate Minority Leader

cc: The Honorable James Coleman, President of the Senate
The Honorable Robert Rodriguez, Senate Majority Leader
The Honorable Julie McCluskie, Speaker of the House of Representatives
The Honorable Monica Duran, House Majority Leader
The Honorable Rose Pugliese, House Minority Leader
Ed DeCecco, Director of the Office of Legislative Legal Services
Esther van Mourik, Secretary of the Senate
Vanessa Reilly, Chief Clerk, House of Representatives
Rachel Kurtz-Phelan, Legislative Council Staff
The Honorable Byron Pelton, Senator
The Honorable Lynda Zamora Wilson, Senator

July 16, 2025

Ms. Natalie Castle
Executive Director, Legislative Council
200 E. Colfax, Rm 029
Denver, CO 80203

Dear Director Castle,

Please, be advised that I am appointing Senator Lisa Frizell to fill the vacancy on the Legislative Council for the 75th General Assembly. This is effective immediately.

Respectfully,
(signed)
Cleave Simpson
Senate Minority Leader

cc: The Honorable James Coleman, President of the Senate
The Honorable Robert Rodriguez, Senate Majority Leader
The Honorable Julie McCluskie, Speaker of the House of Representatives
The Honorable Monica Duran, House Majority Leader
The Honorable Rose Pugliese, House Minority Leader
Ed DeCecco, Director of the Office of Legislative Legal Services
Esther van Mourik, Secretary of the Senate

Vanessa Reilly, Chief Clerk, House of Representatives
Rachel Kurtz-Phelan, Legislative Council Staff
The Honorable Lisa Frizell, Senate Assistant Minority Leader

APPOINTMENTS TO STATUTORY COMMITTEES

Legislative Council Pursuant to Section 2-3-301 C.R.S., the President and Minority Leader appointed Senator Frizell as a member of the Legislative Council Committee.

Majority Leader Rodriguez moved that the appointment to the Legislative Council Committee be confirmed. The motion was adopted by the following roll call vote:

YES	35	NO	0	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	Y	Simpson	Y
Baisley	Y	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	Y	Michaelson	Y	Sullivan	Y
Bridges	Y	Gonzales J.	Y	Mullica	Y	Wallace	Y
Bright	Y	Hinrichsen	Y	Pelton B.	Y	Weissman	Y
Carson	Y	Jodeh	Y	Pelton R.	Y	Winter F.	Y
Catlin	Y	Kipp	Y	Rich	Y	Zamora	Y
Cutter	Y	Kirkmeyer	Y	Roberts	Y	President	Y
Danielson	Y	Kolker	Y	Rodriguez	Y		

INTRODUCTION OF RESOLUTIONS

The following resolution was read by title and referred to the committee indicated:

SCR25B-001 by Senator(s) Pelton B. and Frizell; also Representative(s) Gonzalez R. and Garcia Sander--Submitting to the registered electors of the state of Colorado an amendment to the Colorado constitution concerning the creation of new law that requires the state to obtain voter approval in advance for any addition to the definition of federal taxable income for purposes of determining a taxpayer's state taxable income, regardless of whether the state would gain revenue, or the extent to which the state would gain revenue, due to the addition to the definition of federal taxable income.
State, Veterans, & Military Affairs

INTRODUCTION OF BILLS -- FIRST READING

The following bills were read by title and referred to the committees indicated:

SB25B-001 by Senator(s) Amabile and Coleman; also Representative(s) McCluskie and Sirota-- Concerning the processes for the governor to reduce spending when the state is unable to meet its fiscal obligations, and, in connection therewith, requiring the governor to present spending reduction plans to the joint budget committee and receive advice from the joint budget committee.
State, Veterans, & Military Affairs

SB25B-002 by Senator(s) Bridges and Daugherty; also Representative(s) Bacon and Willford-- Concerning state-only funding for entities that are prohibited from receiving reimbursement from the federal centers for medicare and medicaid services due to the entity providing certain reproductive health-care services.
Health & Human Services

SB25B-003 by Senator(s) Michaelson Jenet and Wallace; also Representative(s) Garcia and Stewart K.- -Concerning supporting access to healthy food for Coloradans, and, in connection therewith, amending the ballot issue language for a measure on the November 2025 ballot and modifying the permissible uses of the healthy school meals for all cash fund.
Health & Human Services

- SB25B-004

by Senator(s) Rodriguez; also Representative(s) Titone and Bacon--Concerning measures effective no later than June 30, 2026, to increase transparency for algorithmic systems.
Business, Labor, & Technology

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- SB25B-005

by Senator(s) Roberts and Catlin, Daugherty, Hinrichsen, Marchman, Mullica, Pelton B., Pelton R., Rich, Simpson, Snyder; also Representative(s) Lukens and Martinez, Camacho, Duran, Espenosa, Garcia Sander, Hartsook, Johnson, Lieder, Pugliese, Richardson, Soper, Stewart K., Stewart R., Suckla, Taggart, Velasco, Winter T.--Concerning a reallocation of funding from the division of parks and wildlife for the reintroduction of gray wolves to the Colorado health insurance affordability enterprise, and, in connection therewith, reducing an appropriation.
State, Veterans, & Military Affairs

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- SB25B-006

by Senator(s) Carson; --Concerning an income tax credit for contributions to a health savings account.
State, Veterans, & Military Affairs

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- SB25B-007

by Senator(s) Liston; --Concerning limiting certain health-care coverage that relies on public funds, and, in connection therewith, limiting eligibility for certain state-subsidized individual health-care coverage and prohibiting state reimbursement for medical services provided to individuals who are not lawfully residing.
State, Veterans, & Military Affairs

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- SB25B-008

by Senator(s) Baisley; --Concerning clarifying anti-discrimination protections in interactions with artificial intelligence systems.
State, Veterans, & Military Affairs

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- SB25B-009

by Senator(s) Kirkmeyer and Bright; also Representative(s) Garcia Sander and Pugliese--Concerning the adjustment of certain income tax credits, and, in connection therewith, authorizing the department of revenue to sell certain income tax credits to qualified taxpayers and temporarily suspending or prorating income tax credits based on revenue estimates.
State, Veterans, & Military Affairs

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Senate in recess.

Senate reconvened.

COMMITTEE OF REFERENCE REPORTS

- State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SB25B-001** be **referred** to the Committee of the Whole with favorable recommendation.

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- Health &
Human
Services

After consideration on the merits, the Committee recommends that **SB25B-002** be **amended** as follows, and as so amended, be referred to the Committee of the Whole with favorable recommendation.

Amend printed bill, page 2, line 7, strike "COVERED SERVICES" and substitute "SERVICES COVERED UNDER TITLE XIX OF THE FEDERAL "SOCIAL SECURITY ACT" AND".

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- Business,
Labor, &
Technology

After consideration on the merits, the Committee recommends that **SB25B-004** be **amended** as follows, and as so amended, be referred to the Committee on Appropriations with favorable recommendation.

Amend printed bill, page 2, strike line 10 and substitute:

"(1) (a) "ALGORITHMIC DECISION SYSTEM" MEANS ANY TECHNOLOGY, INCLUDING SOFTWARE OR PROGRAMS DERIVED FROM MACHINE LEARNING, STATISTICS, OTHER DATA-PROCESSING TECHNIQUES, OR ARTIFICIAL

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INTELLIGENCE, THAT PROCESSES PERSONAL CHARACTERISTICS AND USES THE OUTPUT TO ASSIST, INFORM, OR REPLACE HUMAN DECISION-MAKING WITH RESPECT TO A DECISION DESCRIBED IN SECTION 6-1-1704 (1). "ALGORITHMIC DECISION SYSTEM" INCLUDES A TECHNOLOGY USED TO GENERATE A SCORE, RANKING, CLASSIFICATION, OR PREDICTION ABOUT AN INDIVIDUAL THE HUMAN REVIEWER CONSIDERS WHEN MAKING A DECISION DESCRIBED IN SECTION 6-1-1704 (1).".

Page 3, strike lines 1 through 7.

Page 4, after line 4 insert:

"(2) "ASSIST, INFORM, OR REPLACE HUMAN DECISION-MAKING" MEANS TO USE INFORMATION AS A CONTRIBUTING FACTOR IN A DECISION DESCRIBED IN SECTION 6-1-1704 (1).".

Renumber succeeding subsections accordingly.

Page 4, line 17, strike "SYSTEM." and substitute "SYSTEM IN A DECISION DESCRIBED IN SECTION 6-1-1704 (1).".

Page 5, line 4, strike "(17);" and substitute "(17)(a), BUT WITHOUT REGARD TO THE REQUIREMENTS OF SECTION 6-1-1303 (17)(b);".

Page 5, line 21, strike "systems." and substitute "systems - exemption.".

Page 6, after line 10 insert:

"(2) THIS PART 17 DOES NOT APPLY TO A DEVELOPER IF THE DEVELOPER:
(a) DISTRIBUTES ALL COMPONENTS OF AN ALGORITHMIC DECISION SYSTEM DEVELOPED BY THE DEVELOPER PURSUANT TO TERMS ALLOWING A RECIPIENT TO FREELY ACCESS, USE, STUDY, MODIFY, AND SHARE THE COMPONENTS OR MODIFIED VERSIONS OF THE COMPONENTS; OR
(b) PARTICIPATES IN THE DEVELOPMENT OR DISTRIBUTION OF AN ALGORITHMIC DECISION SYSTEM IN WHICH ALL COMPONENTS OF THE ALGORITHMIC DECISION SYSTEM DEVELOPED BY THE DEVELOPER ARE DISTRIBUTED PURSUANT TO TERMS ALLOWING A RECIPIENT TO FREELY ACCESS, USE, STUDY, MODIFY, AND SHARE THE COMPONENTS OR MODIFIED VERSIONS OF THE COMPONENTS.".

Page 6, line 12, strike "systems." and substitute "systems - exemption - definition.".

Page 8, after line 7 insert:

"(3) (a) AS USED IN THIS SECTION, "FINANCIAL OR LENDING SERVICE" MEANS A FINANCIAL OR LENDING SERVICE FOR CONSUMER OR HOUSEHOLD PURPOSES WITH RESPECT TO THE OPENING OR CLOSING OF BANKING, CREDIT UNION, CREDIT CARD, OR OTHER ACCOUNTS, OR THE INTEREST RATES, PAYMENT SCHEDULES, MINIMUM PAYMENT AMOUNTS, AND OTHER MATERIAL TERMS AND CONDITIONS OF SUCH ACCOUNTS, BUT EXCLUDING:

(I) INDIVIDUAL BANKING OR CREDIT UNION ACCOUNT TRANSACTIONS, INCLUDING ROUTINE CHECKING ACCOUNTS, SAVINGS ACCOUNTS, AND DEBIT AND CREDIT CARD TRANSACTIONS;

(II) SECURITIES TRANSACTIONS AND ACCOUNTS, AS THE TERM "SECURITY" IS DEFINED IN SECTION 11-51-201 (17);

(III) DERIVATIVES TRANSACTIONS AND ACCOUNTS, AS THE TERM "DERIVATIVES TRANSACTION" IS DEFINED IN 17 CFR 270.18f-4, AS THAT SECTION EXISTED ON JULY 1, 2025; AND

(IV) SERVICES PROVIDED TO AN INDIVIDUAL ACTING IN THEIR CAPACITY AS AN "ACCREDITED INVESTOR", AS DEFINED IN 17 CFR 230.501, AS THAT SECTION EXISTED ON JULY 1, 2025.

(b) THIS SECTION DOES NOT APPLY TO A SYSTEM OR TOOL TO THE EXTENT IT IS AN ANTI-FRAUD SYSTEM OR TOOL USED BY AN INSTITUTION INSURED BY THE FEDERAL DEPOSIT INSURANCE CORPORATION OR NATIONAL CREDIT UNION ADMINISTRATION IN ACCORDANCE WITH 15 U.S.C. SEC. 6801 TO PREVENT, DETECT, OR RESPOND TO UNLAWFUL AND MALICIOUS CONDUCT OR TO COMPLY WITH FEDERAL OR STATE LAW FOR CREDIT DECISIONS.

(c) A DEPLOYER THAT IS AN INSTITUTION INSURED BY THE FEDERAL

DEPOSIT INSURANCE CORPORATION OR NATIONAL CREDIT UNION ADMINISTRATION SATISFIES THE REQUIREMENTS OF SUBSECTION (2)(b) OF THIS SECTION BY PROVIDING AN INDIVIDUAL WITH:

(I) SEPARATE NOTICES FOR EACH DECISION; OR

(II) A COMBINED NOTICE PROVIDING THE REQUIRED INFORMATION FOR EACH DECISION CONCERNING THE INDIVIDUAL WITHIN THE PRECEDING THIRTY DAYS."

Page 8, after line 7 insert:

"(4) SUBSECTIONS (2)(b)(II) AND (2)(b)(III) OF THIS SECTION AND SECTION 6-1-1705 DO NOT APPLY TO A DEPLOYER IF:

(a) THE DEPLOYER IS A PUBLIC ENTITY;

(b) THE INFORMATION SUBJECT TO THE DISCLOSURES REQUIRED BY SUBSECTIONS (2)(b)(II) AND (2)(b)(III) OF THIS SECTION AND SECTION 6-1-1705 IS AVAILABLE THROUGH A REQUEST FOR RECORDS PURSUANT TO THE "COLORADO OPEN RECORDS ACT", PART 2 OF ARTICLE 72 OF TITLE 24; AND

(c) THE DEPLOYER PROVIDES THE INDIVIDUAL WITH INSTRUCTIONS ON HOW TO FILE A REQUEST FOR RECORDS PURSUANT TO THE "COLORADO OPEN RECORDS ACT" WITH THE PUBLIC ENTITY REGARDING WHAT PERSONAL CHARACTERISTICS ABOUT THE INDIVIDUAL WERE USED IN THE DECISION."

State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SB25B-005** be **amended** as follows, and as so amended, be referred to the Committee on Appropriations with favorable recommendation.

Amend printed bill, page 2, strike lines 9 through 19.

Page 3, strike lines 1 through 7 and substitute:

"(b) Now, with ongoing inflationary pressure, a substantial reduction in".

Reletter succeeding paragraphs accordingly.

Page 3, lines 15 and 16, strike "has been objectively successful:" and substitute "is on a trajectory to establish a sustainable population of wolves in Colorado:".

Page 3, line 19, strike "over 30 wolves" and substitute "21 collared adult wolves, at least one known uncollared adult wolf, and an estimated 9 or more pups from 4 breeding pairs".

Page 3, strike lines 21 through 23 and substitute "are confirmed."

Page 3, strike lines 26 and 27.

Page 4, line 1, strike "undermines the state's ability" and substitute "other sources of funding outside of the general fund should be used instead to procure new wolves from other states or other countries, to enable the state".

Page 4, line 2, after "spend" insert "general fund".

Page 4, line 5, after "support" insert "the wolf reintroduction and management plan, including support for".

Page 5, line 12, strike "session" and substitute "session,".

Page 5, strike line 13 and substitute "to redirect general funds from the".

Page 5, line 17, after "for" insert "the implementation of the wolf reintroduction and management plan, including".

Page 6, strike lines 15 and 16 and substitute "WOLVES. THE DIVISION MAY".

Health &
Human
Services

After consideration on the merits, the Committee recommends that **SB25B-003** be **amended** as follows, and as so amended, be referred to the Committee of the Whole with favorable recommendation.

Amend printed bill, page 4, line 26, strike "tax" and substitute "~~tax~~ TAXABLE".

Page 5, line 25, after "(3)(a)(IV);" insert "**amend** (3)(a)(II) and (3)(a)(III);".

Page 6, after line 26, insert:

"(II) BEGINNING JULY 1, 2026, awarding local food purchasing grants pursuant to section 22-82.9-205;

(III) BEGINNING JULY 1, 2026, distributing money to a participating school food authority to increase wages or provide stipends for individuals whom the participating school food authority employs to directly prepare and serve food for school meals pursuant to section 22-82.9-206 (1);".

Page 6, line 27, strike "Awarding" and substitute "BEGINNING JULY 1, 2026, awarding".

Page 7, line 2, strike "IMPLEMENTING" and substitute "BEGINNING JULY 1, 2026, IMPLEMENTING".

Page 7, line 21, strike "doing so" and substitute "~~doing so~~ AWARDING MONEY PURSUANT TO THIS SUBSECTION (3)(g)".

Page 8, after line 7 insert:

"(j) NOTWITHSTANDING ANY LAW TO THE CONTRARY, MONEY IN THE FUND SHALL ONLY BE EXPENDED FROM THE FUND IN ACCORDANCE WITH SUBSECTIONS (3)(c) THROUGH (3)(i) OF THIS SECTION ON OR AFTER JULY 1, 2026.".

Page 8, line 11, after "(3)(g)," insert"(3)(a)(II), (3)(a)(III), and (3)(a)(IV)".

Page 8, line 17, after "(3)(g)," insert "(3)(a)(II), (3)(a)(III), and (3)(a)(IV)".

Strike "and (3)(a)(VIII)" and substitute "(3)(a)(VIII), and (3)(j)" on: **Page 5**, line 25; and **Page 8**, line 12 and lines 17 and 18.

Strike "PROVIDING" and substitute "BEGINNING JULY 1, 2026, PROVIDING" on: **Page 7**, lines 4 and 6.

State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SB25B-006** be **postponed indefinitely**.

State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SB25B-007** be **postponed indefinitely**.

State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SB25B-008** be **postponed indefinitely**.

State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SCR25B-001** be **postponed indefinitely**.

State,
Veterans, &
Military
Affairs

After consideration on the merits, the Committee recommends that **SB25B-009** be **postponed indefinitely**.

Senate in recess.Senate reconvened.

Call of the Senate.Call raised.

COMMITTEE OF REFERENCE REPORTS

Appro-
priations

After consideration on the merits, the Committee recommends that **SB25B-005** be **referred** to the Committee of the Whole with favorable recommendation.

On motion of Majority Leader Rodriguez, SB25B-003, SB25B-002, SB25B-005, and SB25B-001 were made Special Orders at 6:07 p.m.

Committee
of the
Whole

The hour of 6:07 p.m. having arrived, Senator Gonzales moved that the Senate resolve itself into the Committee of the Whole for consideration of Special Orders -- Second Reading of Bills, and Senator Gonzales was called to act as Chair.

SPECIAL ORDERS -- SECOND READING OF BILLS

The Committee of the Whole having risen, the Chair reported that the following bills, reading at length having been dispensed with by unanimous consent, had been considered and action taken thereon as follows:

SB25B-003

by Senator(s) Michaelson Jenet and Wallace; also Representative(s) Garcia and Stewart K.-Concerning supporting access to healthy food for Coloradans, and, in connection therewith, amending the ballot issue language for a measure on the November 2025 ballot and modifying the permissible uses of the healthy school meals for all cash fund.

Amendment No. 1, Health & Human Services Committee Amendment.
(Printed in Senate Journal, August 21, page(s) 11 and placed in members' bill files.)

As amended, ordered engrossed and placed on the calendar for third reading and final passage.

SB25B-002

by Senator(s) Bridges and Daugherty; also Representative(s) Bacon and Willford--Concerning state-only funding for entities that are prohibited from receiving reimbursement from the federal centers for medicare and medicaid services due to the entity providing certain reproductive health-care services.

Amendment No. 1, Health & Human Services Committee Amendment.
(Printed in Senate Journal, August 21, page(s) 8 and placed in members' bill files.)

As amended, ordered engrossed and placed on the calendar for third reading and final passage.

(For further action, see amendments to the report of the Committee of the Whole.)

SB25B-005 by Senator(s) Roberts and Catlin, Daugherty, Hinrichsen, Marchman, Mullica, Pelton B., Pelton R., Rich, Simpson, Snyder; also Representative(s) Lukens and Martinez, Camacho, Duran, Espenosa, Garcia Sander, Hartsook, Johnson, Lieder, Pugliese, Richardson, Soper, Stewart K., Stewart R., Suckla, Taggart, Velasco, Winter T.--Concerning a reallocation of funding from the division of parks and wildlife for the reintroduction of gray wolves to the Colorado health insurance affordability enterprise, and, in connection therewith, reducing an appropriation.

Amendment No. 1, State, Veterans & Military Affairs Committee Amendment.
(Printed in Senate Journal, August 21, page(s) 10 and placed in members' bill files.)

As amended, ordered engrossed and placed on the calendar for third reading and final passage.

SB25B-001 by Senator(s) Amabile and Coleman; also Representative(s) McCluskie and Sirota-- Concerning the processes for the governor to reduce spending when the state is unable to meet its fiscal obligations, and, in connection therewith, requiring the governor to present spending reduction plans to the joint budget committee and receive advice from the joint budget committee.

Ordered engrossed and placed on the calendar for third reading and final passage.

AMENDMENTS TO THE REPORT OF THE COMMITTEE OF THE WHOLE

SB25B-002 by Senator(s) Bridges and Daugherty; also Representative(s) Bacon and Willford-- Concerning state-only funding for entities that are prohibited from receiving reimbursement from the federal centers for medicare and medicaid services due to the entity providing certain reproductive health-care services.

Senator Zamora Wilson moved to amend the Report of the Committee of the Whole to show that the following Zamora Wilson floor amendment, (L.003) to SB25B-002, did pass.

Amend printed bill, page 2, after line 8 insert:

"(2) THE STATE DEPARTMENT SHALL PUBLISH ON ITS WEBSITE A
DESCRIPTION OF EACH CLAIM THAT A PROHIBITED ENTITY IS REIMBURSED
FOR PURSUANT TO THIS SECTION."

Renumber succeeding subsections accordingly.

Less than a majority of all members elected to the Senate having voted in the affirmative, the amendment to the report of the Committee of the Whole was **lost** on the following roll call vote:

YES	12	NO	23	EXCUSED	0	ABSENT	0
Amabile	N	Daugherty	N	Liston	Y	Simpson	Y
Baisley	Y	Exum	N	Marchman	N	Snyder	N
Ball	N	Frizell	Y	Michaelson	N	Sullivan	N
Bridges	N	Gonzales J.	N	Mullica	N	Wallace	N
Bright	Y	Hinrichsen	N	Pelton B.	Y	Weissman	N
Carson	Y	Jodeh	N	Pelton R.	Y	Winter F.	N
Catlin	Y	Kipp	N	Rich	Y	Zamora	Y
Cutter	N	Kirkmeyer	Y	Roberts	N	President	N
Danielson	N	Kolker	N	Rodriguez	N		

ADOPTION OF THE REPORT OF THE COMMITTEE OF THE WHOLE

On motion of Senator Gonzales, the report of the Committee of the Whole was **adopted** on the following roll call vote:

YES	35	NO	0	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	Y	Simpson	Y
Baisley	Y	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	Y	Michaelson	Y	Sullivan	Y
Bridges	Y	Gonzales J.	Y	Mullica	Y	Wallace	Y
Bright	Y	Hinrichsen	Y	Pelton B.	Y	Weissman	Y
Carson	Y	Jodeh	Y	Pelton R.	Y	Winter F.	Y
Catlin	Y	Kipp	Y	Rich	Y	Zamora	Y
Cutter	Y	Kirkmeyer	Y	Roberts	Y	President	Y
Danielson	Y	Kolker	Y	Rodriguez	Y		

The Committee of the Whole took the following action:

Passed on second reading: SB25B-003 as amended, SB25B-002 as amended, SB25B-005 as amended, SB25B-001.

On motion of Majority Leader Rodriguez, the Senate adjourned until 9:00 a.m., Friday, August 22, 2025.

Approved:

James Rashad Coleman, Sr.
President of the Senate

Attest:

Esther van Mourik
Secretary of the Senate

SENATE JOURNAL
Seventy-fifth General Assembly
STATE OF COLORADO
First Extraordinary Session

2nd Legislative Day Friday, August 22, 2025

- Prayer By Senator Frizell.
- Call to Order By the President at 9:00 a.m.
- Roll Call Present--33
Excused--2, Marchman, Winter
Present later---2, Marchman, Winter
Remote--1, Exum
- Quorum The President announced a quorum present.
- Pledge By Senator Zamora Wilson.
- Approval of the Journal On motion of Senator Ball, the Journal of Thursday, August 21, 2025, was approved as corrected by the Secretary.

SENATE SERVICES REPORT

Correctly Printed: SB25B-001, 002, 003, 004, 005, 006, 007, 008, and 009; SCR25B-001.
Correctly Engrossed: SB25B-001, 002, 003, and 005.

At the order of the President, Senators Marchman and Winter were added to the current roll call.

THIRD READING OF BILLS -- FINAL PASSAGE

On third reading, the titles of the following bills were publicly read, the reading at length having been dispensed with by unanimous consent:

SB25B-003 by Senator(s) Michaelson Jenet and Wallace; also Representative(s) Garcia and Stewart K.-
-Concerning supporting access to healthy food for Coloradans, and, in connection
therewith, amending the ballot issue language for a measure on the November 2025 ballot
and modifying the permissible uses of the healthy school meals for all cash fund.

The question being "Shall the bill pass?", the roll call was taken with the following result:

YES	23	NO	12	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	N	Simpson	N
Baisley	N	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	N	Michaelson	Y	Sullivan	Y
Bridges	Y	Gonzales J.	Y	Mullica	Y	Wallace	Y
Bright	N	Hinrichsen	Y	Pelton B.	N	Weissman	Y
Carson	N	Jodeh	Y	Pelton R.	N	Winter F.	Y
Catlin	N	Kipp	Y	Rich	N	Zamora	N
Cutter	Y	Kirkmeyer	N	Roberts	Y	President	Y
Danielson	Y	Kolker	Y	Rodriguez	Y		

A majority of all members elected to the Senate having voted in the affirmative, the bill was **passed**.

Co-sponsor(s) added: Amabile, Ball, Bridges, Coleman, Cutter, Danielson, Daugherty, Exum, Gonzales J., Hinrichsen, Jodeh, Kipp, Kolker, Marchman, Mullica, Roberts, Rodriguez, Snyder, Sullivan, Weissman, and Winter F.

SB25B-002 by Senator(s) Bridges and Daugherty; also Representative(s) Bacon and Willford-- Concerning state-only funding for entities that are prohibited from receiving reimbursement from the federal centers for medicare and medicaid services due to the entity providing certain reproductive health-care services.

The question being "Shall the bill pass?", the roll call was taken with the following result:

YES	23	NO	12	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	N	Simpson	N
Baisley	N	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	N	Michaelson	Y	Sullivan	Y
Bridges	Y	Gonzales J.	Y	Mullica	Y	Wallace	Y
Bright	N	Hinrichsen	Y	Pelton B.	N	Weissman	Y
Carson	N	Jodeh	Y	Pelton R.	N	Winter F.	Y
Catlin	N	Kipp	Y	Rich	N	Zamora	N
Cutter	Y	Kirkmeyer	N	Roberts	Y	President	Y
Danielson	Y	Kolker	Y	Rodriguez	Y		

A majority of all members elected to the Senate having voted in the affirmative, the bill was **passed**.

Co-sponsor(s) added: Amabile, Ball, Coleman, Cutter, Danielson, Gonzales J., Hinrichsen, Jodeh, Kipp, Kolker, Marchman, Michaelson Jenet, Mullica, Roberts, Rodriguez, Snyder, Sullivan, Wallace, Weissman, and Winter F.

SB25B-005 by Senator(s) Roberts and Catlin, Daugherty, Hinrichsen, Marchman, Mullica, Pelton B., Pelton R., Rich, Simpson, Snyder; also Representative(s) Lukens and Martinez, Camacho, Duran, Espenosa, Garcia Sander, Hartsook, Johnson, Lieder, Pugliese, Richardson, Soper, Stewart K., Stewart R., Suckla, Taggart, Velasco, Winter T.--Concerning a reallocation of funding from the division of parks and wildlife for the reintroduction of gray wolves to the Colorado health insurance affordability enterprise, and, in connection therewith, reducing an appropriation.

The question being "Shall the bill pass?", the roll call was taken with the following result:

YES	32	NO	3	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	Y	Simpson	Y
Baisley	Y	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	Y	Michaelson	Y	Sullivan	N
Bridges	Y	Gonzales J.	Y	Mullica	Y	Wallace	N
Bright	Y	Hinrichsen	Y	Pelton B.	Y	Weissman	Y
Carson	Y	Jodeh	Y	Pelton R.	Y	Winter F.	Y
Catlin	Y	Kipp	Y	Rich	Y	Zamora	Y
Cutter	N	Kirkmeyer	Y	Roberts	Y	President	Y
Danielson	Y	Kolker	Y	Rodriguez	Y		

A majority of all members elected to the Senate having voted in the affirmative, the bill was **passed**.

Co-sponsor(s) added: Bright, Exum, Frizell, Kirkmeyer, and Liston.

SB25B-001 by Senator(s) Amabile and Coleman; also Representative(s) McCluskie and Sirota-- Concerning the processes for the governor to reduce spending when the state is unable to meet its fiscal obligations, and, in connection therewith, requiring the governor to present spending reduction plans to the joint budget committee and receive advice from the joint budget committee.

A majority of those elected to the Senate having voted in the affirmative, Senator Amabile Coleman was given permission to offer a third reading amendment.

Third Reading Amendment No. 1(L.004), by Senator Amabile.

Amend engrossed bill, page 5, line 9, strike "TWO PERCENT" and substitute "THREE PERCENT".

Page 5, line 15, strike "TWO PERCENT" and substitute "THREE PERCENT".

The amendment was **passed** on the following roll call vote:

YES	35	NO	0	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	Y	Simpson	Y
Baisley	Y	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	Y	Michaelson	Y	Sullivan	Y
Bridges	Y	Gonzales J.	Y	Mullica	Y	Wallace	Y
Bright	Y	Hinrichsen	Y	Pelton B.	Y	Weissman	Y
Carson	Y	Jodeh	Y	Pelton R.	Y	Winter F.	Y
Catlin	Y	Kipp	Y	Rich	Y	Zamora	Y
Cutter	Y	Kirkmeyer	Y	Roberts	Y	President	Y
Danielson	Y	Kolker	Y	Rodriguez	Y		

The question being "Shall the bill, as amended, pass?", the roll call was taken with the following result:

YES	19	NO	16	EXCUSED	0	ABSENT	0
Amabile	Y	Daugherty	Y	Liston	N	Simpson	N
Baisley	N	Exum	Y	Marchman	Y	Snyder	Y
Ball	Y	Frizell	N	Michaelson	Y	Sullivan	Y
Bridges	Y	Gonzales J.	Y	Mullica	N	Wallace	Y
Bright	N	Hinrichsen	Y	Pelton B.	N	Weissman	Y
Carson	N	Jodeh	Y	Pelton R.	N	Winter F.	Y
Catlin	N	Kipp	Y	Rich	N	Zamora	N
Cutter	Y	Kirkmeyer	N	Roberts	Y	President	Y
Danielson	N	Kolker	N	Rodriguez	N		

A majority of all members elected to the Senate having voted in the affirmative, the bill was **passed**.

Co-sponsor(s) added: Bridges.

Senate in recess. Senate reconvened.

On motion of Majority Leader Rodriguez, the Senate adjourned until 10:00 a.m., Saturday, August 23, 2025.

Approved:

James Rashad Coleman, Sr.
President of the Senate

Attest:

Esther van Mourik
Secretary of the Senate